

## Message Text

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ACTION SS-30

INFO OCT-01 ISO-00 SSO-00 CCO-00 NSCE-00 INRE-00 DODE-00

NSAE-00 CIAE-00 USSS-00 /031 W

----- 058286

P R 071851Z NOV 73

FM AMEMBASSY BONN

TO SECSTATE WASHDC PRIORITY 8592

INFO AMEMBASSY COPENHAGEN

AMEMBASSY DUBLIN

AMEMBASSY LONDON

AMEMBASSY BRUSSELS

AMEMBASSY LUXEMBOURG

AMEMBASSY PARIS

AMEMBASSY ROME

AMEMBASSY THE HAGUE

AMEMBASSY TEL AVIV

AMEMBASSY TRIPOLI

AMEMBASSY JIDDA

AMEMBASSY AMMAN

AMEMBASSY BEIRUT

AMEMBASSY RABAT

AMEMBASSY TUNIS

AMEMBASSY ANKARA

AMEMBASSY ATHENS

AMEMBASSY LISBON

AMEMBASSY OSLO

AMEMBASSY OTTAWA

AMEMBASSY REYKJAVIK

AMEMBASSY TEHRAN

USMISSION EC BRUSSELS

USMISSION USUN NEW YORK

USMISSION NATO BRUSSELS

S E C R E T SECTION 01 OF 02 BONN 16145

EXDIS

DEPT PASS USINT ALGIERS AND CAIRO

SECRET

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E.O. 11652: XGDS-1

TAGS: PFOR, XF, XG, EEC

SUBJECT: EC-9 DECLARATION ON MIDDLE EAST

REF: A) BRUSSELS 6275; B) BRUSSELS 6312

1. BEGIN SUMMARY: FONOFF REPS HAVE CONFIRMED REPORTS OF EC-9 CONSULTATIONS ON MIDDLE EAST GIVEN TO EMBASSY BRUSSELS. OUR SOURCES SAID THAT FRENCH PRESSURES WERE BEHIND CERTAIN FORMULATIONS THAT VARIED FROM US PREFERENCES. FONOFF REPS EMPHASIZED THAT EC-9 MID-EAST DECLARATION WAS "ONLY A FIRST CONTRIBUTION"; MID-EAST DIRECTORS, POL DIRECTORS AND MINISTERS WILL HAVE MORE TO SAY CONCERNING PEACE GUARANTEES IN UPCOMING MEETINGS THIS MONTH. END SUMMARY.

2. EMBOFF OBTAINED FROM AI FONOFF OFFICIALS A REPORT ON THE NOVEMBER 5-6 EC CONSULTATIONS ON MID-EAST WHICH CONFIRMED ANALYSES IN EMBASSY BRUSSELS REFTELS. OUR SOURCES SAID POLITICAL COMMITTEE DISCUSSIONS BEGAN ON THE BASIS OF PARAS 2 AND 4 OF THE EVENTUALLY APPROVED DECLARATION (REF A); THOSE TWO PARAS WERE THE AGREED PRODUCT OF OCTOBER 31 COPENHAGEN MEETING OF THE EC-9 AMBASSADORS. OUR SOURCE SAID PARAS 1, 3 AND 5 WERE ADDED ONLY WITH GREAT DIFFICULTY. HE SAID IT WAS PARTICULARLY DIFFICULT TO REACH AGREEMENT ON PARA 3, WITH ITS REFERENCE TO "THE NEED FOR ISRAEL TO END TERRITORIAL OCCUPATION...."

3. OUR SOURCE SAID THERE ALSO HAD BEEN A PAINFUL DISCUSSION CONCERNING PARA 2 OF THE EC DRAFT.

BELGIANS AND GERMANS, AND SOME OTHERS, RESISTED THE FRENCH EFFORT TO SPEAK OF THE "AUSPICES OF THE UNITED NATIONS", ARGUING THAT TRANSPOSING THE WORD "AUSPICES", WITH ITS SPECIAL MEANING TO WASHINGTON IN THIS CONTEXT WOULD AFFRONT THE US. AS A RESULT, THE WORD "AUSPICES" WAS NOT USED. CORRIDOR SUGGESTIONS TO SPEAK OF BOTH UN FRAMEWORK AND "OTHER AUSPICES" SECRET

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WON LITTLE SUPPORT.

4. NEGOTIATION AMONG THE POL DIRECTORS WAS ALSO DIFFICULT CONCERNING PARA 1 JUXTAPOSITION OCTOBER 22 POSITIONS AND POW PROBLEM. IN THE END, AFTER LENGTHY DISCUSSION, THE DIRECTORS SETTLED UPON THE WORD "FACILITATE". OUR SOURCES COMMENTED PRIVATELY THAT THIS WORD DID NOT NECESSARILY IMPLY THAT THE ISRAELIS WOULD HAVE TO RETURN TO THE PRECISE OCTOBER 22 BORDERS BEFORE SOLUTION OF THE POW PROBLEM.

5. WE ARE INFORMED THAT THE POL DIRECTORS MEETING LASTED UNTIL 3 A.M., NOVEMBER 6. THE MINISTERS APPROVED THE FINAL PRODUCT OF THE POL DIRECTORS NEGOTIATIONS IN TWELVE MINUTES. IN DOING SO, THEY AGREED THAT IT WAS

PARTICULARLY IMPORTANT TO REACH A COMMON EC-9 POSITION  
AND TO ADHERE TO COMMON INTERPRETATIONS OF THAT POSI-  
TION. (COMMENT: EVERYONE CLEARLY HAD THE E  
FIASCO INVOLVING DIE WELT PUBLICATION OF 1971 EC-9 MID-  
EAST PAPER IN MIND. END COMMENT.)

6. OUR SOURCE PARTICULARLY POINTED OUT THE PREAMBULAR

NOTE BY OCT: NOT PASSED USINT ALGIERS AND CAIRO.

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ACTION SS-30

INFO OCT-01 ISO-00 SSO-00 CCO-00 NSCE-00 INRE-00 DODE-00

NSAE-00 CIAE-00 USSS-00 /031 W

----- 058268

P R 071851Z NOV 73

FM AMEMBASSY BONN

TO SECSTATE WASHDC PRIORITY 8593

INFO AMEMBASSY COPENHAGEN

AMEMBASSY DUBLIN

AMEMBASSY LONDON

AMEMBASSY BRUSSELS

AMEMBASSY LUXEMBOURG

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USMISSION EC BRUSSELS

USMISSION USUN NEW YORK

USMISSION NATO BRUSSELS

S E C R E T SECTION 02 OF 02 BONN 16145

EXDIS

LANGUAGE "EMPHASIZING THAT THE VIEWS (IN THE DECLARA-  
SECRET

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TION) ARE ONLY A FIRST CONTRIBUTION ON THEIR PART TO  
THE SEARCH FOR A COMPREHENSIVE SOLUTION TO THE PROBLEM".  
IN THIS CONNECTION, THEY NOTED THAT THE EC HAD RESERVED  
THE RIGHT TO MAKE PROPOSALS IN CONNECTION WITH INTER-  
NATIONAL PEACE GUARANTEES. THEY SAID THE EC-9 MID-EAST  
WORKING GROUP WOULD BE MEETING ON THIS TOPIC IN THE  
COMING DAYS. FURTHER, THE POL DIRECTORS WILL CONSIDER  
THIS SUBJECT AT THEIR NOVEMBER 12-13 MEETING IN COPEN-  
HAGEN. THE MINISTERS INDICATED IN THEIR BRIEF NOVEM-  
BER 6 DISCUSSION OF THE MIDDLE EAST THAT THEY WISHED  
THESE WORKING GROUPS AND POL DIRECTORS MEETINGS TO  
PROVIDE THE BASIS FOR A FURTHER ELABORATION OF EC VIEWS  
ON INTERNATIONAL GUARANTEES AND OTHER APPROPRIATE  
ASPECTS OF THE MIDDLE EAST SITUATION.

7. FINALLY, OUR SOURCE SAID THE 9 ATTACHED IMPORTANCE  
TO THEIR "ORIGINAL APPROACH" IN PARA 5 OF THE MID-EAST  
DECLARATION, WHICH EMPHASIZED THE EC'S WISH TO HAVE  
GOOD RELATIONS "OF ALL KINDS" WITH, BY IMPLICATION,  
BOTH ISRAEL AND ALL OF THE ARAB STATES. PARA 5 SOUGHT  
TO EMPHASIZE THAT THIS WOULD ONLY BE POSSIBLE IF THE  
COMMITTEE FOLLOWED AN EVEN-HANDED AND BALANCED APPROACH  
WITH ALL MIDDLE EAST COUNTRIES.  
HILLENBRAND

SECRET

<< END OF DOCUMENT >>

## Message Attributes

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**TAGS:** PFOR, US, XF, XG, BE, FR  
**To:** STATE INFO COPENHAGEN  
DUBLIN  
LONDON  
BRUSSELS  
LUXEMBOURG  
PARIS  
ROME

THE HAGUE  
TEL AVIV  
TRIPOLI  
JIDDA  
AMMAN  
BEIRUT  
RABAT  
TUNIS  
ANKARA  
ATHENS  
LISBON  
OSLO  
OTTAWA  
REYKJAVIK  
TEHRAN  
EC BRUSSELS  
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